

**CULTURAL RESOURCES MANAGEMENT  
INDIVIDUAL AWARD**



**BACKGROUND**

Mr. James V. (Jim) Sartain; Cultural and Natural Resources Manager; Naval Support Activity Panama City (NSA-PC), Panama City Beach, Florida.

**POSITION DESCRIPTION**

Mr. Sartain is the NSA-PC Cultural (CRM) and Natural (NRM) Resources Manager. As the CRM he manages six National Register of Historic Places (NRHP) eligible pre-historic Indian Middens, and one Indian Burial Mound. He developed, maintains and uses our October 1997 Programmatic Agreement (PA) between NSA-PC, the Florida State Historic Preservation Officer (SHPO), and the Advisory Council on Historic Preservation. He is committed to carrying out the NSA-PC mission of “Enabling Warfighter Readiness” in a manner compatible with its responsibility as a Cultural Resources steward. He accomplishes this goal through a combination of awareness, training and vigilance. Mr. Sartain, with support from the rest of the environmental staff, reviews all NSA-PC facility and service contracts assuring appropriate Federal, State and local government requirements for cultural resource management are included. He assists Naval Surface Warfare Center Panama City (NSWCPC) Research Development Testing and Evaluation (RDT&E) projects; the Naval Diving and Salvage Training Center (NDSTC) and the Naval Experimental Diving Unit (NEDU) in identifying cultural resources project requirement(s) from the earliest possible point. Mr. Sartain’s experience has shown early involvement prevents schedule delays and additional costs to projects and contracts.

## **AWARDS AND SERVICES**

Mr. Sartain was a team member for each of the awards listed below. While these awards considered all facets of Environmental Quality, there is no doubt Mr. Sartain's programs were responsible for NSA-PC's success.

2000 NAVSEA Earth Day Poster Award – Winner

2000 Cultural Resources Management Individual Award CNO – Winner

2000 Cultural Resources Management Installation Award NAVSEA – Winner

2000 - 2001 Navy Community Service Program Annual Award Environmental Stewardship Category – 3<sup>rd</sup> Place

2002 - 2003 Navy Community Service Program Annual Award Environmental Stewardship Category – Honorable Mention

2003 Cultural Resources Management Installation Award CNO – Winner

## **ACCOMPLISHMENTS**

### **Overall Cultural Resources Management:**

Mr. Sartain's Cultural Resources Management program is healthier today due to proactive consultations with 17 Federally Recognized Tribal Nations. He successfully coordinated cultural resource management into mission operations and facilities construction and maintenance planning by consulting on ten separate projects during this period, including Helipad and Special Operations Military Construction project. Mr. Sartain overcame funding limitations by championing a team building approach to bring together dedicated military and civilian volunteers to successfully carry out repatriation efforts at NSA-PC. The updated ICRMP is currently being routed to the 17 STNs for signature. After NSA-PC repatriation efforts, all the remaining artifacts are properly curated.

### **Historic Buildings and Structures:**

There is no National Register of Historic Places (NRHP) eligible historic buildings or structures at NSA-PC

### **Archaeological Resources:**

Mr. Sartain manages six pre-historic Indian Middens, and one Indian Burial Mound. The sites were surveyed in their entirety in 1979 and 1998. Five of the sites were assessed and recommended to be NRHP eligible in 1979 and 1998. The Florida SHPO concurred with the assessments.

Site protection/compliance enforcement is accomplished using a multi-faceted security program instituted by Mr. Sartain. Procedures include DoD Police patrols, boat patrols, re-designation of Alligator Bayou as a restricted water way, increased internal fences, and heightened alert status of NSA-PC's entry gate. Further, Mr. Sartain successfully coordinated with NSA-PC Security and Police to ensure sites are checked at least once, often twice each 8-hour shift. Mr. Sartain maintains a report/file on security measures taken monthly. Mr. Sartain also observes each site at least monthly for surface erosion, vandalism, etc.

Mr. Sartain incorporates data and artifact recovery procedures into project planning as required by the scope of a project. During the award period he completed Phase I surveys for PPV and 8.2 acres. Mr. Sartain together with STN representatives helped educate and improve public awareness of NSA-PC cultural resources management efforts.

#### **Native American Program:**

To the best of our knowledge there are no sacred sites located at NSA-PC. Access under the American Indian Religious Freedom Act (AIRFA) is available should a federally recognized tribe request it. Mr. Sartain has consolidated all remaining artifacts under NSA-PC control in one location. He welcomes and supports the repatriation efforts of the STNs to recover and reinter other artifacts indigenous to NSA-PC. Mr. Sartain undertook a number of natural resources management projects including conducting a Biodiversity study and through partnership with U.S. Fish and Wildlife preserving a Herbarium for further study. Mr. Sartain has completed consultation for rebuilding NSA-PC shoreline to protect its natural and cultural resources.

#### **Curation:**

In May 2004 we transported 172 human remains and 3095 funerary objects from our temporary curation facility at Brockington and Associates in Atlanta, Georgia. The human remains and funerary objects were re-interred in 8BY3 burial mound. The non-funerary artifacts are now curated in accordance with 30 CFR part 79 at Erskine Ramsey Archaeological Repository (ERAR), Moundville, Alabama.

#### **Cultural Resources Awareness and Education (on and off property):**

Mr. Sartain instituted cultural resources training for NSA-PC. He provides in-depth training for Command Duty Officers (CDO), briefs Police/Security personnel about topics that include site locations, applicable laws and associated penalties. He developed an Intranet based cultural resources brief for general employee training and briefs all contractors advising them to pay special attention to cultural resources. Mr. Sartain continues to build a library of videos and publications on American Indian culture.

#### **Community Relations:**

Mr. Sartain has participated in a number of consultations with NAS Pensacola, Tyndall AFB, other Navy CRMs, the Florida SHPO, the Florida Bureau of Natural and Cultural Resources and the US Army Corps of Engineers. Because of his willingness to participate in other activities consultation efforts, NSA-PC continues to enjoy an outstanding working relationship with 17 federally recognized tribal nations in our area and an additional 7 tribes at NAS Pensacola and DoD colleagues. That relationship is based on honesty, trust, and NSA-PC's serious approach to our US Navy cultural resources stewardship responsibilities.

#### **Environmental Enhancement:**

NSA-PC awareness of Cultural Resources management program objectives has increased during the award period. Cultural Resources management was considered during all phases of Commander, Navy Installations (CNI) reorganization and has the full support of our NSA-PC Officer in Charge since the activity stood up on 1 October 2003.

Consultation with the 17 STNs to reduce the buffer to 100 feet around all the middens allows NSA-PC to properly manage cultural resources while actively supporting tenant RDT&E missions. Mr. Sartain's exemplary work ethic on behalf of NSA-PC has reflected in improved relations with the 17 STNs. His accomplishments as Cultural Resource Manager assures that future generations of Americans will have a better understanding of the importance of the American Indian sites at NSA-PC. This is most recently evidenced by the volunteer support during the NSA-PC repatriation effort.

#### **Mission Enhancement:**

Mr. Sartain's professionalism enhances our mission – "We exist to enable warfighter readiness." His proactive efforts that led to our updated programmatic agreement greatly reduce the amount of consultations needed for mission and facilities support activities aboard NSA-PC. These efforts have saved NSA-PC an estimated \$100K annually. Mr. Sartain's input in project planning, contract reviews and project briefs establishes safeguards and prevents NSA-PC and tenant personnel from undertaking actions that could adversely impact our cultural sites. His consultation with the tribes to reduce the 300-foot buffer was a proactive initiative to increase host and tenant mission opportunities by increasing the amount of land available for use aboard NSA-PC.

#### **Cultural Resources Compliance:**

Mr. Sartain's outstanding working relationship with the SHPO's compliance department, and his Florida Archaeological Resources Monitor certification assists NSA-PC in obtaining no adverse effect decisions on our various undertakings. Mr. Sartain budgeted and received \$110K in FY03. However budgeted funding was reprogrammed as a cost of war in FY04 and FY05. In addition, Mr. Sartain obtained \$2K from NAVFAC Southern EFD Prescribed Fire program. Mr. Sartain's early involvement in the project planning process ensures NSA-PC deals with issues before they become significant or complex compliance issue. Mr. Sartain reviews all contracts and digging permits applications for cultural resources impacts. If the undertaking falls within the PA exemptions, Mr. Sartain requires an appropriate clause be included in the contract or digging permit. As a result NSA-PC has not encountered an "adverse effect" undertaking requiring NHPA Section 106 review. NSA-PC policies, frequent Police patrols, training and sensitivity program have eliminated the potential for illegal excavations.

Mr. Sartain completed nine major projects, and over 70 contract/digging permit reviews during the award period. The following projects are the most important and will be discussed in some detail.

1. Native American Graves Protect and Repatriation Act (NAGPRA). This project started in 1999, with most of the work accomplished over the last year. During our second consultation, with the 17 Signatory Tribal Nations, the STNs caucused. When the STN's completed the caucus they agreed to allow the Seminole Tribe of Florida, and the Mississippi Band of Choctaw Indians manage the repatriation. Mr. Sartain worked with Brockington and Associates and the US Park Service and was able to process the Repatriation information in three months instead of the usual 2-3 years. The primary reason for the timely completion was the quality of the repatriation documentation developed by Mr. Sartain and his successful management of the consultation efforts. The following photographs show the complete the repatriation process.

In April 2003 Mr. Sartain attended the reburial planning operation at Brockington and Associates in Atlanta, Georgia.



This is the existing burial ground as it looked prior to 12 May 2004.

Emman Spain (Seminole Nation of Oklahoma) and Mr. Sartain discuss the method to be used to conduct the re-burial. NSA-PC fielded 28 volunteers to assist with the reburial, resulting in project completion in just 4 hours.



Ken Carleton, (Mississippi Band of Choctaw Indians), is placing 2004 pennies in each bundle of human remains. The pennies give the tribal member some money for his/her trip to the next world. For historical purposes the pennies serve to indicate when the site was disturbed for re-interment.

Funerary Objects immediately prior to covering the site with topsoil. We reburied 172 remains of individuals and 3095 Funerary Objects.



This is the mound after all remains and funerary objects have been covered with topsoil.

2. Consultation with the 17 STNs allowed Mr. Sartain to reduce the 300-foot buffer around all six-midden sites to 100 feet except for the burial mound at 8BY3. This information is included in our updated ICRMP and PA. The STNs were very receptive to NSA-PC's request to reduce the buffer after learning of Mr. Sartain's proactive management proposals for security mobile patrols, boat patrols, internal fencing additions, and the hiring of more police/security officers.

3. During Building 2 (8BY1) demolition we agreed with the STNs to have an NAVFAC EFD South's archaeologist on board while the demolition of the slab was carried out. The site is slated for alternative use as a picnic area for station employees.

Following the Building 2 demolition the 8BY1 site has been improved through tree planting, regular mowing and installation of a concrete wall.



4. The Navy and Marine Corps Intranet project required digging aboard NSA-PC near 8BY1. He persuaded the contractor into using a Directional boring method. Mr. Sartain also advised the ADT Alarm system Contractor to use directional boring when installing new alarm systems in the weapons storage facility near 8BY4

5. One of Mr. Sartain's recent and more challenging projects is the construction of the new HELO Landing Pad. NSWC mission needs required NSA-PC to locate the HELO Landing Pad in tight quarters immediately adjacent to archaeology site 8BY4 and nearby wetlands. Mr. Sartain directed the ROICC Office to have an archaeologist on site during all excavation. The HELO Landing Pad project scope included installing a new fence line, an underground electrical conduit, cutting existing fence off at grade, trimming trees in the flight path flush with the ground and removal of trees and debris without damaging 8BY4's surface. In addition the wetlands associated with this site were protected as directed by Florida Department of Environmental Protection.



Mr. Sartain, Emman Spain (Seminole Nation of Oklahoma), and Mr. John Cordray discuss the Helicopter pad project during the repatriation project.

6. When NSA-PC initiated action to purchase an additional 8.2 acres immediately adjacent to the station, Mr. Sartain insisted Phase 1 & 2 archaeological surveys are completed. The surveys proved there are no archaeological items in this area. Mr. Sartain's proactive stance on this project insured the land was readily usable for tenant projects.

NSWC Deployable Joint Command and Control project currently on site at new land acquisition.

