



**Department of Defense**

**Joint Services Environmental Management  
Conference**

**April 14, 2005**

**Tampa, FL**



## *Preserve America Program*

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- ◆ **White House initiative**
- ◆ **First announced by the First Lady March 3, 2003**
- ◆ **President signed Executive Order 13287 on same day**





## *Preserve America Goals*

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- ◆ **Promote greater shared knowledge about the Nation's past**
- ◆ **Increase participation in preserving our irreplaceable heritage**
- ◆ **Strengthen regional identities and local pride**
- ◆ **Support economic health and well-being of our communities**



# Federal Partners for *Preserve America*

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- ◆ **White House**
- ◆ **Advisory Council on Historic Preservation**
- ◆ **Departments of Interior, Commerce, Agriculture, Housing & Urban Development**
- ◆ **Others (in process)**



## ***Aspects of Preserve America***

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- ◆ **Providing assistance**
  - **New grants proposal for 2006**
  - **Highlighting existing Federal funding support**
  - **Web-based technical assistance**
  
- ◆ **Promoting stewardship and partnerships**
  - **Executive Order 13287**



# Web-based Technical Assistance

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- ◆ **Currently available:**
  - ***Federal Programs that Can Support Heritage Tourism*** available at [www.achp.gov/heritagetourism-assist.html](http://www.achp.gov/heritagetourism-assist.html)
  - ***Information Clearinghouse (including Sources of Financial Assistance for Historic Preservation Projects and agency links)***  
[www.preserveamerica.gov/clearinghouse](http://www.preserveamerica.gov/clearinghouse)
- ◆ **Additional material is under development**



# ***Preserve America***

## **Executive Order 13287**

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- ◆ **Signed March 3, 2003**
- ◆ **Goals:**
  - **Promote the benefits of preservation**
  - **Foster recognition of historic properties as assets with economic value**
  - **Encourage public-private partnerships**
  - **Improve Federal stewardship**
  - **Support preservation and economic development through heritage tourism**



# Property Management Policy

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- ◆ **Federal government shall manage historic properties as assets that:**
  - **support agency missions**
  - **contribute to community economic vitality**
  - **foster appreciation of American history and values**



# Executive Order 13287: Overview

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- ◆ **Federal agencies shall take specific actions to:**
  - build preservation partnerships *including with tribes* [Section 2]
  - improve agency planning and accountability [Section 3]
  - improve Federal stewardship of historic properties [Section 4]
  - promote preservation through heritage tourism [Section 5]



# Improving Agency Planning and Accountability

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- ◆ **Federal agencies must report on:**
  - **Condition of their historic properties and suitability for contributing to community economic development**
  - **Compliance of regulations, etc., with Sections 110 and 111 (revise if needed)**
  - **Progress (triennially) in identifying, protecting, and using historic properties**
- ◆ **ACHP will then report (triennially) to President on state of Federal historic properties**



## **Review of Section 3 Reports**

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- ◆ **Section 3 Reports submitted by agencies to the ACHP and DOI for review.**
- ◆ **Initial submissions will serve as baseline information regarding the agency's historic inventory, preservation program and contribution to local economic development.**
- ◆ **Subsequent reports will be analyzed and findings and recommendations included in a Report to the President.**
- ◆ **The first Report to the President is due in February 2006.**



## Federal Agency Reporting

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- ◆ **32 Agencies submitted Reports in response to September 30, 2004 deadline.**
- ◆ **Majority of the reports adhered to the Advisory Guidelines for Section 3 Reports issued by the ACHP in October 2003.**
- ◆ **Reports vary greatly in content and presentation of information.**
- ◆ **A number of agencies had the reports prepared by contractors.**



## DoD's Section 3 Report

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- ◆ **DoD submitted comprehensive report for the entire agency.**
- ◆ **Comprehensive reports for each agency would have been helpful since the Corps of Engineers and services are distinct and manage different types of properties.**
- ◆ **Report highlighted that services have different approach to Federal stewardship.**
- ◆ **Approach to partnerships with local communities and other non-DoD agencies also handled differently.**



## Inventory and Survey Data

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- ◆ DoD has some of the oldest and longest owned Federal properties in the Nation.
- ◆ Report focuses primarily on buildings and districts rather than on objects, archeology, associated artifacts, records and remains.
- ◆ Collection of historic property data is managed by installations and fed into DoD's FAD.
- ◆ Update of surveys and FAD occur periodically based upon DoD-wide and service directives.



## Condition assessments for historic properties

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- ◆ **DoD does not monitor the conditions of all historic assets under its jurisdiction.**
- ◆ **Instead, the conditions of historic properties are tracked by services at the installation level.**
- ◆ **Currently, conditions of properties under each service ranges from poor to good.**
- ◆ **There does not appear to be a systematic approach within DoD or the individual services to identify vacant, underutilized, excess properties on a regular basis.**
- ◆ **Planning for maintenance and repair of real property is tied to the each services' operating budgets.**



## Condition assessments for historic properties

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- ◆ **The Army conducts a self assessment that is included in the Installation Status Report (ISR).**
- ◆ **The Corps does not have a system in place to provide quantitative data on general conditions.**
- ◆ **Neither the Navy nor the Air Force specify how they track the conditions of historic properties.**
- ◆ **Report does not specify what data, beyond cost of rehabilitation, are considered when property is considered excess to DoD's mission.**



## Section 110 Program

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- ◆ DoD has a comprehensive DoD-wide directive that assists services in complying with Section 110.
- ◆ Preparation of facility ICRMPs are the focus of DoD's preservation program.
- ◆ Each service also has developed agency-wide policy and procedures, e.g. *Army Strategy for the Environment*, *Navy Instruction 4000.35A*, *Air Force Instruction 32-7065*.
- ◆ Each service should provide to ACHP and DOI for review a copy of Section 110 policies and procedures.



## Section 111 Program

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- ◆ DoD complies with Section 111 through implementation of the Military Housing Privatization Initiative (MHPI) and Base Realignment and Closure (BRAC) Program.
- ◆ The Corps transfers excess properties to GSA and did not address leasing options.
- ◆ The Army has Army Regulations 200-4 and 405-90 to guide its disposal of real estate.
- ◆ The Navy and Marine Corps indicate that they would adhere to *Enhanced Use* leasing authority under 10 U.S.C. 2667 for more flexibility in leasing.
- ◆ The Air Force coordinates Section 111 with Section 106 reviews.



# Suitability for local community economic development

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- ◆ **Limitations on DoD's full participation in local economic development initiatives include:**
  - location of properties
  - nature of properties
  - security and safety concerns
  - restricted movement on bases
  - anti-terrorism and force protection regulations
  - Congressionally mandated restrictions regarding use



# Identification of historic preservation opportunities and partnerships

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- ◆ **DoD and Service policies are all supportive of historic preservation and partnerships.**
- ◆ **In the wake of September 11, 2001, approach to partnerships and support of local economic development initiatives has been re-evaluated.**
- ◆ **Where appropriate, and when access can be managed, the public can visit historic properties.**
- ◆ **Outreach through educational materials and web sites is frequently used by services.**



# Identification of historic preservation opportunities and partnerships

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- ◆ **The Army’s “Preserving American Heritage” list those facilities with existing visitation programs.**
- ◆ **The Air Force partners with local communities, as appropriate, to create community resources on a base in New Mexico.**
- ◆ **The Department of the Navy has affiliations with private organizations in Hawaii so that they can visit parts of memorials.**
- ◆ **All services continue to explore how to support museum programs where limited access is required.**



## Improving Federal Stewardship

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- ◆ **ACHP and DOI will provide written comments on each agency's Section 3 Reports.**
- ◆ **Purpose of comments is to ensure that the first Section 3 Progress Report, which is due by September 30, 2005, addresses all relevant information in EO 13287.**
- ◆ **Also important to ensure that the ACHP is comparing the same data when preparing the Report to the President.**



## **Preliminary ACHP/DOI comments on the DoD Section 3 Report**

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- ◆ **Each service should submit a comprehensive report that can better measure its progress.**
- ◆ **The definition of Historic Property needs to follow that in the National Historic Preservation Act and reports should address all types of properties.**
- ◆ **Schedule and methodology for surveying historic properties not previously evaluated is needed.**
- ◆ **Better defined procedures for assessing conditions of historic properties need to be established.**



# Future of *Preserve America* Initiative

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- ◆ **Continue emphasis on heritage tourism as economic development tool**
- ◆ **Look for best practices and models to share**
- ◆ **Continue to pursue funding support**
- ◆ **Involve public and private sector in exploring opportunities that will encourage better stewardship of Federal historic properties.**
- ◆ **Share outcome of Section 3 Reports with the public.**
- ◆ **Work closely with agencies to improve Federal stewardship based upon conclusions reached in their Section 3 Reports.**



## For Further Information Contact:

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- ◆ [www.preserveamerica.gov](http://www.preserveamerica.gov)
- ◆ [www.achp.gov](http://www.achp.gov)
- ◆ Office of Preservation Initiatives, ACHP, 202-606-8505
- ◆ Office of Communications, Education, and Outreach, 202-606-8503
- ◆ Office of Federal Agency Program 202-606-8503