



# MISSION SUSTAINMENT MONTHLY NEWSLETTER

*News You Can Use from the DoD Range Sustainment Initiative*  
**November/December 2007**

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The Department of Defense Sustainable Ranges Initiative (SRI) ensures the long-term viability and continuity of military training and testing areas while providing good stewardship for the land. Through a framework of continuing cooperative and coordinated efforts within government, and partnerships with groups beyond installation boundaries, DoD's Sustainable Ranges Initiative is helping to safeguard America and sustain our lands and resources for years to come.

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*All presentations from the 2007 Sustaining Military Readiness Conference are available on*  
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## FEATURE ARTICLES

### Range Commander's Council 17<sup>th</sup> Sustainability Group Conference

October 17-18, 2007  
Colorado Springs, CO

#### BACKGROUND

The mission of the Range Commanders Council (RCC) is to serve *"the technical and operational needs of U.S. test, training, and operational ranges."* The Sustainability Group (SG), founded in 2000, is one of many RCC workgroups. The SG meets twice a year to review and discuss the latest issues affecting the ability of installations and ranges to sustain their missions and shares tools for proactively addressing these concerns. SG efforts focus on outreach, land use, urban sprawl and other sustainability areas (e.g. airspace and seaspace). The SG shares the latest trends and approaches used to assist the military mission and recommends solutions to commanders. The SG's goal is to equip its members with the tools needed to address encroachment issues and inform them of the latest best practices. The Sustainability Group developed several Commander's Guides including the *Guide to Community Involvement, Best Practices* and the *Commander's Guide to Overview of State Legislative and Administrative Actions*. The SG has developed additional outreach tools for the commander to better assist them in

building enduring working relationships with local communities.

The mission of the RCC SG is:  
*"Preserving vital national ranges through: Good Stewardship of our air • sea • land • airspace • and frequency spectrum by working with DoD, community, regional, state and federal partners"*

Meetings are interactive and open to all military entities and DoD personnel. Membership includes ranges and installations throughout the United States and is not limited to Major Range Test Facility Base installations. Meetings are attended by operators, sustainability professionals and community planners. This cross-sharing of information has proven to be helpful to member ranges and other DoD and non-DoD entities. Attend a meeting to learn the latest issues affecting sustainability.

For more information on the RCC SG, please contact RCC SG Chair Tony Parisi at [anthony.parisi@navy.mil](mailto:anthony.parisi@navy.mil)

#### OCTOBER MEETING

The Range Commanders Council Sustainability Group held their 17<sup>th</sup> meeting in Colorado Springs, Colorado. During this meeting, participants received an update on the latest military sustainability issues including:

- Establishment of the Vandenberg State Marine Reserve
- Progress on the Western Airspace Senior Operators Impact Report
- Briefing on implementation of AICUZ Studies and viewed the draft Commander's Role Video
- Wilderness Legislation update and summary of potential impact
- Marine Corps Air Station Yuma Encroachment Control Plan and how it might assist to ensure future military mission viability
- Western Regional Partnership concept and progress made to date
- Land Trust Alliance 2007 meeting
- R-2508 Airspace Joint Land Use Plan activities and an overview of the Sustainability Plan
- Latest encroachment concerns facing SG installations and ranges

As part of the annual meeting, RCC SG members toured Fort Carson. This tour was led by Tom Warren, Gary Belew from the Army, and Steve Kettler from the U.S. Fish and Wildlife Service. The tour focused on Fort Carson's initiatives to address encroachment issues. Since 2002, Fort Carson has worked through the Army Compatible Use Buffer (ACUB) Program and fostered compatible land use by working with partners. To date, more than 65,000 acres have been protected through permanent or annual conservation easements, county acquisition for open space, and implementation of MOUs with other governmental activities. As parting advice, Fort Carson urged proactive communication with stakeholders.



*The beautiful panoramic view of Fort Carson.*



*The RCC briefed on the merits of ACUB.*

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**The Southeast Regional Partnership for Planning and Sustainability (SERPPAS) Principal's Meeting**  
 October 25-26, 2007  
 Savannah, GA

In October, the state of Georgia hosted a Southeast Regional

Partnership for Planning and Sustainability Principals' Meeting in Savannah, GA. The purpose of the meeting was to present the progress of current SERPPAS projects, to introduce proposed initiatives for consideration, and to provide the Principals an opportunity to discuss the way forward for SERPPAS. Representatives from OSD, the military services, state environmental and natural resource agencies, non-governmental organizations, academic institutions, and other Federal agencies (NOAA, EPA, USFWS, and USFS) attended the meeting; a total of approximately 50 individuals.

Members signed a Memorandum of Partnership between SERPPAS and the regional Cooperative Ecosystems Studies Units (CESUs); pledged support of red-cockaded woodpecker translocation efforts; endorsed the South Atlantic Coastal Alliance; and agreed to support a gopher tortoise Candidate Conservation Agreement (CCA). SERPPAS Principals were extremely pleased with the progress of the partnership and are looking forward to exploring additional avenues for partnership. The next SERPPAS Principals meeting is scheduled for Spring 2008.

For more information on SERPPAS please call the SERPPAS information line (1-877-737-7790) or visit the SERPPAS website ([www.serppas.org](http://www.serppas.org) or [www.serppas.com](http://www.serppas.com))

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## 2007 Communicator Awards of Distinction

The entire series of DoD Sustainable Ranges Initiative primers and the cover of the American Farmland Trust (AFT) primer, *Working to Preserve Farm, Forest and Ranch Lands: A Guide for Military Installations*, received the 2007 *Communicator Awards of Distinction*.

The Communicator Award is one of the leading international awards programs honoring applicants for different categories of creative communications products. Being honored with a Communicator Award is recognition from peers in the communications industry of outstanding work. The program was founded by communications professionals 14 years ago and gives out awards annually. It is now one of the largest awards programs of its kind, receiving entries from companies of all different sizes.

For the first time, Communicator Awards are being sanctioned and judged by the International Academy of the Visual Arts (IAVA), which adds credence to the bestowal of an award. The IAVA is an invitation-only, membership-based organization of visual arts professionals. Part of its mission is to recognize and reward excellence in various visual arts disciplines. The Communicator Award of Excellence is given to entries "whose ability to ability to communicate puts them among the best in the field." The

Award of Distinction is given for products that “exceed industry standards in quality and achievement.”

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## 2007 Sustaining Military Readiness Conference Report

*Results and summaries of the conference will be highlighted over the next several months in the Mission Sustainment Newsletter.*

*All presentations from the 2007 Sustaining Military Readiness Conference are available on <http://www.sustainingmilitaryreadiness2007.com/Agenda/index.cfm>*

### **OUTREACH: What Commanders and their staff need to know when working with the community** July 30, 2007

#### **TOP 10 MISPERCEPTIONS OF OUTREACH APPROACHES**

Tom Manfredi, *Community Planner, Marine Corps Air Station, Yuma;*  
and Terry Hansen, *Marine Corps Installations West*

Members of the Range Commanders Council Sustainability Group delivered their first Outreach training course at the 2007 Sustaining Military Readiness Conference in Orlando with an urgent message for attendees: “Be proactive!”

Mr. Tom Manfredi, Community Planner, Marine Corps Air Station, Yuma; and Mr. Terry Hansen, Marine Corps Installations West, discussed the top ten misperceptions of outreach approaches for resolving encroachment. The themes of correcting these misperceptions are:

- Improve the issues by taking responsibility
- Open lines of communication with the public
- Know when to assertively approach and educate state and local governments

Encroachment is a domino effect of varying factors. Mr. Manfredi and Mr. Hansen identified urban growth as the largest concern for ranges and installations. With population growth comes development, transmission corridors, transportation, energy, and threats to wildlife habitat – all which create a double-edged sword when military training opportunities are restricted, delays become more frequent, and workarounds decrease the value of military training and testing.

There are opportunities to exchange information and develop regional partnerships for operational issues to resolve encroachment. Mr. Manfredi and Mr. Hansen cited the success of the Southeast Regional Partnership for Planning and Sustainability as a model for establishing other regional partnerships, such as the concept of the Western Regional Partnership.

One current and available solution to resolving encroachment is through the Readiness and Environmental Protection Initiative (REPI). REPI is a DoD partnership with other entities to purchase development rights to limit encroachment issues and impacts to both the community and military. Each installation needs to identify their own unique encroachment issues, develop outreach strategies to remedy their concerns, and evaluate the opportunity to utilize this Congressionally funded program. These tools will enable installations to support mission requirements and move beyond the boundaries of the installation to resolve and prevent future encroachment.

#### **WHAT YOU NEED TO KNOW**

Jan Larkin, *Office of the Deputy Under Secretary of Defense for Installations and Environment, Range Sustainment Outreach Coordinator*; and Amy Duffy, *Duffy Consulting*

Ms. Jan Larkin, Office of the Deputy Under Secretary of Defense for Installations and Environment; and Ms. Amy Duffy, Duffy Consulting, discussed “What you need to know” when targeting outreach with limited resources.

Ms. Duffy opened her presentation with a comparison to the old and new ways of how working with the community has impacted the military, and the increased opportunities for outreach. Decades ago, the military was less concerned

with population and urban growth, and competition for resources. Today, the military is concerned with encroachment issues, the economic impact on communities, less accurate information on military issues available to civilians, and complex avenues to communicate with organizations and government offices.

To overcome these obstacles the military will need to gain access to community meeting agendas in advance and prepare their case for how to accomplish mutual goals. To do this, the installation should appoint a point of contact (POC) who can understand the community process of outreach and can translate community concerns to the Installation Commander. These proactive measures can help the military become more involved with events outside the boundaries of the installation.

Identifying and understanding the impact of opinion leaders in the community who can provide timely and accurate information to decision-makers will make all the difference to installations and communities, according to Ms. Larkin. Opinion leaders have influence on how people view situations; therefore, building long-term relationships with them can result in a positive information flow. Opinion leaders only account for about ten percent of the population and are very often women who are active in community organizations.

When dealing with communities, some working standards should be practiced, including:

- Understanding legal parameters
- Not using military jargon or acronyms
- Ensuring a consistent military position on issues, and documenting these platforms
- Learning and awareness of local government processes

Coordinating outreach events at bases, such as tours, forums and meetings; working with legislators and following their timelines; being involved early in the process for long-term goals and regional planning; framing the issues with opinion leaders; and being proactive are all tools to improve communication with the community.

The take away messages for outreach attendees were to:

1. Be part of the community
2. Establish an image in the community
3. Become involved in partnering and decision making.

In closing, Ms. Larkin and Ms. Duffy provided attendees with an outreach questionnaire, designed to be an internal working document for military communities to build a proactive outreach program.

## **ORGANIZATIONAL STRUCTURES THAT ARE EFFECTIVE FOR OUTREACH**

*Tony Parisi, NAVAIR, and Chair of the Range Commander's Council Sustainability Group*

Mr. Tony Parisi of NAVAIR and Chair of the Range Commanders' Council Sustainability Group led the third presentation of the outreach training session, "Organizational Structures that are effective for Outreach." Mr. Parisi reviewed the Service's current policies on encroachment responsibilities. DoD provides the national framework, and allows the Services to provide more specific language for implementation:

- DoD Instruction 3200-15
- Marine Corps Order 1101.22A
- Army Regulation 350-19
- Office of the Chief of Naval Operations 11010.40
- Air Force Instruction 32-7060

Changes in leadership and community interests, lack of educating Operators on encroachment issues that extend beyond environmental issues, misunderstandings of political structures, and relying on the Public Affairs (PA) office to comprehensively answer encroachment queries are all challenges that create lack of consensus and communication between the military and the community. Although these challenges exist, Mr. Parisi did offer advice for how to build an internal

organization for Sustainability Outreach that can build consensus and improve communication:

- Get attention
- Establish encroachment teams within the installation
- Coordinate regional and multi-service initiatives
- Deliver consistent messages
- Maintain record keeping for consistency and prevention of redundancy

Encroachment teams and sustainability staff that are successful have developed charters and involve installation senior leadership who include environmental, operational, PA, airspace, and technical staff. These teams review proposals and provide the Commander with measurable readiness impacts. The goals of these teams are to:

- Delegate one person to communicate with the public and coordinate with all offices on the installation on encroachment issues
- Maintain constant communication with the community

Specific examples of encroachment teams and multi-service or joint initiatives cited by Mr. Parisi include Navy Enhanced Readiness Teams, DoD Regional Environmental Coordinators, and the Arizona Commanders Summit.

Three important messages Mr. Parisi impressed upon attendees at the conclusion of the session:

1. Outreach must reflect the Commander's position
2. PA Office is only one part of outreach
3. Decide what "sustainability" really means to each installation and how that translates to the mission, the environment, and community relations.

### **ORGANIZATIONAL STRUCTURES THAT ARE EFFECTIVE FOR OUTREACH**

Steve Arenson, *Air Force Center for Engineering and the Environment*, and *Vice Chair of the Sustainability Group*; and Vicki Bornt, *Sustainment Coordinator for Yuma Proving Ground, and Army Sustainability Group representative*

Steve Arenson and Vicki Bornt presented the last segment of the outreach session with an overview of sustainability tools and resources. Referencing the memo from Mr. Phil Grone, Deputy Under Secretary of Defense for Installations and Environment, "Working with State and Local Governments to Combat Encroachment," Mr. Arenson reminded the audience of their rights to increase involvement with state and local planning when community decisions could impact readiness.

The following tools and resources provide collaboration and educational benefits for everyone involved with encroachment and sustainability solutions:



**1. DoD REC Offices**

Each Service has a REC office that can help resolve multi-service and cross-regional needs.

<https://www.denix.osd.mil/portal/page/portal/denix/environment/rec>

**2. DoD Sustainable Ranges Primers**

DoD partnered with local governments and land use professionals for the release of six separate guides covering land use planning, land trusts, community involvement, state legislation, local government structures, and land preservation.

<https://www.denix.osd.mil/portal/page/portal/denix/range/ToolsTraining/Primers>

**3. Range Commanders Council, Sustainability Group**

A group of sustainability professionals, operators, and community planners who utilize information sharing, outreach awareness, best practices, and lessons learned to establish proactive solutions.

<https://wsmrc2vger.wsmr.army.mil/rcc/index.htm>

**4. Arizona Commanders Summit**

A forum for all military Commanders in the State of Arizona to address encroachment, community

relations, and environmental compliance. For more information, please contact the 56<sup>th</sup> Fighter Wing Range Management Office, Luke Air Force Base, Arizona at 623-856-8520.

**5. Army Public Involvement Toolbox**

Army environmental public involvement resources for Army personnel and stakeholders.

[www.asaie.army.mil/pitoolbox](http://www.asaie.army.mil/pitoolbox)

**6. Sustainable Ranges Resource Map**

Currently undergoing an information redesign, the Sustainable Ranges Resource Map illustrates state initiatives supporting military range sustainability in the areas of:

- Enhanced Planning Communication and Notification
- Enhanced Planning and Zoning Restrictions
- Allocation of Resources (money)
- Open Space/Conservation Money

<https://www.denix.osd.mil/portal/page/portal/denix/range/ToolsTraining/AdditionalResources/StateInitiatives>

**7. 10 USC 2684a: Readiness and Environmental Protection Initiative (REPI)**

REPI is a Congressionally funded partnering program to acquire buffer lands by purchasing development rights to protect against either urbanization encroachment or threats to land conservation.

REPI was not designed for development of operational lands.

<https://www.denix.osd.mil/portal/page/portal/denix/range/CompatibleLandUse/REPI>

#### 8. DoD Legacy Resource Management Plan

The Legacy Program helps DoD protect and enhance cultural and natural resources while supporting military readiness.

<https://138.145.4.91/denix/Public/Library/NCR/toc.html>

#### 9. DoD 101

A comprehensive overview of how the military and DoD are organized, their missions and values, and the history of the Department.

<http://www.defense.gov/pubs/dod101/>

#### 10. Other web sites that participants may find useful for gathering opposing and supporting opinions on activities that occur in the community and have an impact on installations include:

- o [www.stateline.org](http://www.stateline.org)

- o [www.nlc.org](http://www.nlc.org)
- o [www.governing.com](http://www.governing.com)
- o [www.cpeo.org](http://www.cpeo.org)
- o [www.nga.org](http://www.nga.org)
- o [www.oea.gov/oeaweb.nsf/Encroachment](http://www.oea.gov/oeaweb.nsf/Encroachment)

To wrap up the outreach session, attendees were asked to contact the Range Commanders Council Sustainability Group (RCC SG) to inform the members of any individual installation best practices that could be incorporated into the Lesson Learned Guidebook.

RCC SG Chair: Tony Parisi, [anthony.parisi@navy.mil](mailto:anthony.parisi@navy.mil)

RCC SG Vice Chair: Steve Arenson, [steven.arenson@brooks.af.mil](mailto:steven.arenson@brooks.af.mil)

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#### COMPATIBLE LAND USE AND ENCROACHMENT MITIGATION: Emerging Issues Impacting Mission

August 2, 2007

Lynn Engelman, AICUZ Program Manager, Headquarters Air Force, A7, chaired this session to discuss a number of emerging issues that have the potential to affect military readiness, including property rights, energy and airspace.

#### EMINENT DOMAIN: WHAT IT REALLY IS

Kate Rube, *Smart Growth America*

Kate Rube, Policy Director, Smart Growth America, discussed legislation and ballot initiatives across the country to restrict the use

of eminent domain for economic development. Eminent domain initiatives have received significant attention in 47 states and in Congress following the landmark U.S. Supreme Court decision for *Kelo v. New London* in June 2005. Ms. Rube also reviewed ballot initiatives that passed in Oregon (Measure 37) and Arizona (Prop 207) that require a government entity to compensate a property owner if the value of their property is adversely effected by a rule or regulation implemented by the government entity.

## **STATE PROPERTY RIGHTS AND EFFECTS ON DOD**

Heather Garbarino, *Arizona Department of Commerce*; and Alan Stephenson, *American Planning Association*

Heather Garbarino, Senior Planner, Community Planning Office, Arizona Department of Commerce, and Alan Stephenson, Vice President, Legislative Affairs, American Planning Association, discussed property rights issues and effects on DoD in Arizona.

Ms. Garbarino discussed some of the state's programs that have worked with the military on land use compatibility issues, including the Governor's Military Facilities Task Force, the Governor's and Arizona Military Affairs Commissions, and the Military Installation Fund. Ms. Garbarino also commented on the state's seven (7) joint land use studies (JLUS).

Mr. Stephenson provided an overview of Prop 207 and its impacts on the community. According to Mr. Stephenson, the regulatory takings provisions in Prop 207 were already in place in the state as a result of a state Supreme Court decision. Additionally, Mr. Stephenson highlighted some of the Prop 207 claims in the Cities of Phoenix, Tucson, and Flagstaff.

## **ENERGY OVERVIEW**

Fred Engle, *MANTECH-SRS*

Fred Engle, Environmental Policy Consultant, MANTECH-SRS, moderated a panel discussion on "Energy: A National Priority, A Readiness Concern." The session examined energy infrastructure and its compatibility with military readiness. Panel members included representatives from the U.S. Department of Energy's Energy Efficiency and Renewable Energy Program, the Bureau of Land Management, Naval Air Systems Command, and Air Force Regional Environmental Office, Region Ten.

The panel's discussion highlighted recent developments including the designation of Federal energy corridors in the Western states, the exponential growth in wind energy development and its related impact on low-level flight testing and training, plans to permit liquefied natural gas (LNG) terminals off southern California, and potential natural gas exploration off the coast of Virginia.

The panel also reviewed the Administration's Advanced Energy Initiative (AEI) in which the President calls for wind energy to generate 20% of the nation's domestic electrical production. The panel concluded that DoD needs to be part of a Federal inter-agency renewable energy development process to ensure that military readiness is fully considered in selecting sites for wind turbines.

### **R-2508 SUSTAINABILITY PLAN**

Tony Parisi, *Naval Air Systems Command Ranges*

Tony Parisi, Head, Sustainability Office, Naval Air Systems Command Ranges, discussed the R-2508 Complex Sustainability Plan. The goal of the plan is to ensure permanent protection of critical operating areas. R-2508 airspace covers approximately 20,000 square miles over California. In order to execute the plan, DoD needs to:

- Work with local government staff for favorable zoning ordinances
- Acquire and maintain federal land agreements; and
- Utilize REPI and encroachment partnering.

According to Mr. Parisi, the R-2508 Airspace Joint Land Use Study (JLUS) is the largest JLUS undertaken, and is due to be complete in fall 2007.

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## **FROM THE WIRES... MISSION SUSTAINMENT IN THE NATIONAL PRESS**

### **SERDP Funding for Research and Development**

CPEO

November 13, 2007

ARLINGTON, VIRGINIA –

The Department of Defense (DoD), through the Strategic Environmental Research and Development Program (SERDP), is seeking to fund environmental research and development efforts to identify, develop, and transition the underlying science and environmental technologies that support the long-term sustainability of DoD's training and testing ranges as well as significantly reduce current and future environmental liabilities. Proposals responding to focused Statements of Need (SON) in the following areas are requested:

- **Environmental Restoration** - innovative technologies for the detection, characterization, containment, and remediation of a wide range of contaminants in soil, sediments, and water.
- **Munitions Management** - advanced geophysical sensor and signal processing technologies for the detection, discrimination, and remediation of unexploded ordnance (UXO) and technologies for range

clearance and reduced generation of UXO.

- **Sustainable Infrastructure** - natural resources (e.g., ecosystem-based management; threatened, endangered, and at-risk species; land management and watershed protection; and maritime sustainability), facilities (e.g., installation/regional sustainability, energy, noise, air and water quality, and facility waste), and cultural resources.
- **Weapons Systems and Platforms** - advanced alternative environmentally benign technologies and materials that reduce, control, or eliminate the waste and emissions associated with the manufacturing, maintenance, and use of DoD weapons systems and platforms.

Proposals responding to the FY2009 SONs will be selected through a competitive process. The Core Solicitation provides funding in varying amounts for multi-year projects. For the Core Solicitation, The SONs and detailed instructions for federal and private sector proposers are available on the SERDP web site: [www.serdp.org/funding](http://www.serdp.org/funding).

**Pre-Proposals from the Non-Federal sector are due by Tuesday, January**

**8, 2008. Proposals from the Federal sector are due by Thursday, March 6, 2008.**

SERDP also will be funding environmental research and development through the SERDP Exploratory Development (SEED) program. The SEED program is designed to provide initial funding for high-risk, high-payoff projects. For FY2009, proposals are being requested that respond to one SEED SON in Munitions Management.

To learn more about this online seminar or to register, visit <http://clu-in.org/spotlight.cfm>

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### **ENCROACHMENT IN THE NEWS: Salazar fights development, Says state's bases must battle encroachment to stay alive**

Ed Sealover  
*The Gazette*  
October 9, 2007

LAKEWOOD, COLORADO— Senator Salazar met with contractor associations and industry leaders in Colorado asking for their support to halt development around Air Force base borders. Although the Air Force has been slow to consider encroachment strategies in Colorado, developers in the areas of Schriever and Peterson Air Force bases understand the importance of limiting development.

Tony Milo, executive director of the Colorado Contractors Association,

said, "If we end up encroaching too much on these Air Force bases, they're going to go elsewhere, and that's going to hurt the economy, so we need to help."

Concerned about the lack of response to base encroachment, the Senator also wrote an amendment to DoD's REPI program to add an additional \$50 million in hopes of increasing usage among the services nationwide.

To read this entire article, please visit [http://www.gazette.com/articles/bases\\_28243\\_article.html/colorado\\_salazar.html](http://www.gazette.com/articles/bases_28243_article.html/colorado_salazar.html).

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### **JLUS IN THE NEWS: Fort Rucker, local towns seek compromise on land use**

Jane McCardle  
The *Dothan Eagle*  
September 26, 2007

FORT RUCKER, ALABAMA – Residents of Southeast Alabama near Fort Rucker will be able to contribute their opinions to a new Joint Land Use Study (JLUS), but not before

representatives from the military and local government participate in the 15-month study to address encroachment.

The JLUS will be funded by the Office of Economic Adjustment (90%) and Friends of Fort Rucker (10%), and will study the following issues:

- Noise impact
- Aircraft approach and departures
- Training and readiness threats
- Zoning laws.

Once all research has been collected, the Mayor and local council members in proximity to Fort Rucker will make final decisions to move forward, and address issues among the community.

To read outcomes of the most recent public meeting, and for additional information on the JLUS, please visit [http://www.dothaneagle.com/gulfoasteast/dea/local\\_news.apx.-content-articles-DEA-2007-09-26-0034.html](http://www.dothaneagle.com/gulfoasteast/dea/local_news.apx.-content-articles-DEA-2007-09-26-0034.html).

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